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LATHAM&WATKINSLLP

May 6, 2019

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Re: May 7, 2019, Agenda Item 6 (File No. 19-329): Action on the Adoption of a Resolution Amending Silicon Valley Power's Rules and Regulations to Require New or Modified Self-Generation Facilities to Utilize Renewable Generation and Fuel Sources (the "Resolution")

Dear Mayor Gillmor and Honorable Councilmembers:

On behalf of Bloom Energy, we respectfully submit these comments on the City Council agenda item described above. This Resolution would amend Silicon Valley Power's (SVP) Rules and Regulations to prohibit SVP customers from installing their own electric generation resources (e.g., an onsite fuel cell) on their property and remain connected to SVP's distribution system unless the generation resource meets the state definition of a "renewable electrical generation facility,"¹ even though the City would continue to rely upon electrical generation from SVP's natural gas power plants.²

The Resolution would represent a significant shift in the way SVP customers can use and manage onsite energy usage. Yet, the City has not done any environmental review under the California Environmental Quality Act (CEQA) regarding the potential impacts such a shift will have on the environment by increasing emissions from natural gas power plants if fuel cell use is effectively precluded. Instead, the City simply claims without evidentiary support that the Resolution falls within the CEQA Guidelines Section 15061(b)(3) "common sense" exemption. (*See* City of Santa Clara Legislative Details, Report to Council, at 5.)

Ramboll, a top flight environmental firm which regularly analyzes projects under CEQA, evaluated the potential environmental impacts of the Resolution based on the scant technical evidence in the City record (Ramboll's report is attached as <u>Exhibit A</u>). Ramboll's technical report demonstrates the Resolution will likely increase greenhouse gas emissions and criteria pollutants, such as nitrogen oxides (NOx) and particulate matter (PM), which can cause public

¹ California Public Resources Code Section 25741

² See City of Santa Clara, Agenda Report, Report to Council, Agenda Date May 7, 2019.

health impacts on neighboring communities, among other potential environmental ramifications. Moreover, Ramboll identifies a myriad of environmental *benefits* that may be lost if the Resolution is adopted and fuel cells, including those manufactured by Bloom, are effectively precluded for SVP customers. Ramboll also demonstrates that the Resolution may result in an increase in water use and ambient noise levels.

For the reasons set forth in this letter, under CEQA, the common sense exemption does *not* apply if there is even a "slight" showing of a reasonable possibility of a significant environmental impact *unless* the City meets its burden of demonstrating *with certainty* that there is *no possibility* of a significant environmental impact. The City has not met this difficult burden. Indeed, Ramboll makes clear that significant environmental impacts reasonably may result from the Resolution.

Accordingly, CEQA requires the City to prepare an Environmental Impact Report ("EIR") that analyzes the Resolution's full impact on the environment. The public must be given an opportunity to review and comment on the EIR before it can be approved. As such, we request that the City Council withdraw the Resolution from its agenda and instruct staff to engage in a fulsome discourse with the public and prepare a full EIR. Bloom looks forward to participating in this transparent process.

I. CEQA OVERVIEW

CEQA (Public Resources Code Section 21000 *et seq.*) is based on the principle that "the maintenance of a quality environment for the people of this state now and in the future is a matter of statewide concern." (Pub. Res. Code, § 21000(a).) In CEQA, the Legislature established procedures designed to achieve these goals, principally the EIR. The EIR is the very heart of CEQA. (*Dunn-Edwards v. BAAQMD* (1992) 9 Cal.App.4th 644, 652.) "The 'foremost principle' in interpreting CEQA is that the Legislature intended the act to be read so as to afford the fullest possible protection to the environment within the reasonable scope of the statutory language." (*Communities for a Better Environment v. California Resources Agency* (2002) 103 Cal.App.4th 98, 109.)

CEQA has two primary purposes. First, CEQA is designed to inform decision makers and the public about the potential, significant environmental effects of a project. (CEQA Guidelines § 15002(a)(l).) "Its purpose is to inform the public and its responsible officials of the environmental consequences of their decisions before they are made. Thus, the EIR 'protects not only the environment but also informed self-government." (*Citizens of Goleta Valley v. Bd of Supervisors* (1990) 52 Cal.3d 553, 564.) The EIR has been described as "an environmental 'alarm bell' whose purpose it is to alert the public and its responsible officials to environmental changes before they have reached ecological points of no return." (*Berkeley Keep Jets Over the Bay v. Bd of Port Comrs.* (2001) 91 Cal.App.4th 1344, 1354.)

Second, CEQA requires public agencies to avoid or reduce environmental damage by requiring "environmentally superior" alternatives and implementation of all feasible mitigation measures. (CEQA Guidelines § 15002(a)(2) and (3); *Citizens of Goleta Valley, supra*, 52 Cal.3d at 564.) The EIR provide agencies and the public with information about the environmental

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impacts of a proposed project and to "identify ways that environmental damage can be avoided or significantly reduced." (CEQA Guidelines § 15002(a)(2).)

If there is a possibility that an agency's action will have a significant effect on the environment, the agency must perform, at the least, a threshold initial study. (*See* CEQA Guidelines § 150063(a); *Communities to Save the Hollywoodland Specific Plan v. City of Los Angeles* (2008) 161 Cal.App.4th 1168, 1185-86.) Failure either to comply with the substantive requirements of CEQA or to carry out the full CEQA procedures requires invalidation of the public agency action regardless of whether full compliance would have produced a different result. (Pub. Res. Code § 21005.)

II. THE RESOLUTION TRIGGERS CEQA REVIEW

CEQA applies to discretionary actions that can impact the environment. The Resolution is a discretionary action—one that "requires the exercise of judgment or deliberation when the public agency or body decides to approve or disapprove a particular activity"—with the potential to impact the environment as shown in the Ramboll report, thereby triggering the need for CEQA review. (CEQA Guidelines § 15357.) If the agency evaluating a project has the ability and authority to "shape the project" and "mitigate environmental damage," that agency discretion triggers CEQA compliance. (*See San Diego Navy Broadway Complex Coalition v. City of San Diego*, (2010) Cal.App.4th 924, 934; *Friends of Westwood Inc. v. City of Los Angeles*, (1987) 191 Cal.App.3d 259, 272.) And, in this matter, the City concedes that the Resolution is a project subject to CEQA. (*See* City of Santa Clara Legislative Details, Report to Council, at 5.)

III. RAMBOLL'S TECHNICAL REPORT DEMONSTRATES THE POTENTIAL FOR SIGNIFICANT ENVIRONMENTAL IMPACTS

Ramboll analyzed the potential environmental impacts of the Resolution. Ramboll's review was severely constrained by the scant technical information and environmental analysis in the City's record, and the absence of virtually any time frame between the publication of the Resolution (Thursday May 2) and the hearing (May 7). The City staff report accompanying the Resolution makes several unsubstantiated assertions about the environmental benefits of the Resolution regarding local and state climate goals, but, notably, the City fails to (1) analyze the potentially significant impacts associated with the Resolution or (2) recognize the substantial environmental benefits that would be *eliminated* by essentially precluding the use of distributed fuel cells for SVP customers. State agencies have recognized fuel cells as an important technology for addressing climate change and air quality goals.³

Ramboll shows that the Resolution would likely result in an increase in NOx, sulphur oxides (SOx) and other air quality pollutants that can lead to regional and local air pollution impacts. The correlation between air pollution and public health consequences is well

³ See California Air Resources Board, First Update to the Climate Change Scoping Plan (May 2014) pp. 38, 103, available at:

https://www.arb.ca.gov/cc/scopingplan/2013_update/first_update_climate_change_scoping_plan.pdf.

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understood.⁴ By effectively precluding fuel cell use by requiring fuel cells to meet the definition in to facilities that meet the criteria for renewable electrical generation facilities as defined by California Public Resources Code Section 25741, the Resolution will result in greater emissions from natural gas power plants. Therefore, if the Resolution increases the level of local PM and NOx emissions, the Resolution would increase the potential for local health impacts on neighboring communities. Known health impacts associated with localized exposure to PM and NOx include respiratory effects (*e.g.*, decreased lung function, increases in pulmonary inflammation, asthma development) and cardiovascular impairment (e.g., congestive heart failure).⁵

A. Environmental Impacts of SVP's Power Plants

SVP has three natural gas power plants in the City: the Donald Von Raesfeld Power Plant, the Gianera Generating Station, and the Cogeneration Plant #1. (*See* Silicon Valley Power Electric Resource Map, http://www.siliconvalleypower.com/home/showdocument?id=5763 (last visited May 3, 2019).) Together, these three plants can produce approximately 200 megawatts, and corresponding emissions. (*See id.*) As the City should know, these power plants are significant sources of air emissions and strategic use of fuel cells can reduce the City's dependency on these large power plants, and the detrimental effects their emissions have on the community, including the residential neighborhoods and schools located in close proximity the City's power plants.

The SVP-owned facilities emit air pollutants such as NOx, SOx, and PM that contribute to ozone production and local and regional air pollution. Ramboll determined that the City's Gianera Generating Station is located near residences and the Donald Von Raesfeld Power Plant and the cogeneration facility are located within disadvantaged communities that may be disproportionately impacted by increases in ambient pollutant concentrations.

Although the City touts the Resolution as important for meeting local and state climate goals, Ramboll shows that, in fact, the Resolution would likely *increase* overall GHG emissions. Ramboll also demonstrates that the Resolution may result in an increase in water use and ambient noise levels.

⁴ SCAQMD 2016 Air Quality Management Plan (AQMP), at Appendix I. Health Effects, available at: <u>http://www.aqmd.gov/docs/default-source/clean-air-plans/air-quality-managementplans/2016-air-quality-management-plan/final-2016-aqmp/appendix-i.pdf?sfvrsn=14; World Health Organization, International Agency for Research on Cancer (IARC), 2016 IARC Monographs on the Evaluation of Carcinogenic Risks to Humans, available at: <u>https://monographs.iarc.fr/wp-content/uploads/2018/06/mono109.pdf</u>.</u>

⁵ See supra, footnote 2; see also Health Effects Institute (2010) Traffic-Related Air Pollution: A Critical Review of the Literature on Emissions, Exposure, and Health Effects, available at: https://www.healtheffects.org/system/files/SR17Traffic%20Review.pdf.

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B. Environmental Benefits of Fuel Cells

Ramboll discusses and attaches relevant literature citing the various environmental benefits associated with fuel cells. This literature shows that fuel cells can reduce greenhouse gas emissions, contrary to the City's unsubstantiated assertions. The use of fuel cells can advance preferred distributed energy strategies that have been recognized by the California Public Utilities Commission through the Net Energy Metering program⁶ and by the California Air Resources Board through the Distributed Generation Certification Program.⁷ This issue must be analyzed in the Energy section of a CEQA document prepared by the City. (*See* CEQA Guidelines, Appendix G, CEQA Checklist, Energy.)

Fuel cells can also provide essential energy supplies during emergencies or other outages at critical facilities, such as emergency centers, universities, housing developments and other public facilities. Fuel cells provide local environmental benefits by, among other things:

- Reducing consumption and use of natural gas;
- Avoiding the combustion or burning of fuel, which reduces air pollutants and particulates; and
- Reducing the need for diesel generators.

Ramboll's technical report provides additional analysis and information about the Resolution's potentially significant environmental impacts. Again, the preliminary list of issues raised in Ramboll's initial report are limited because the City provided almost no technical analysis about the Resolution's environmental impacts. As detailed below, to comply with CEQA, the City must analyze the environmental impacts of the Resolution through an EIR and provide the public an opportunity to review and comment. Bloom Energy reserves the right to comment further as it continues to evaluate the impacts of this Resolution and after reviewing the EIR.

IV. THE COMMON SENSE EXEMPTION DOES NOT APPLY

CEQA identifies certain classes of projects which are exempt from the provisions of CEQA. (Pub. Res. Code § 21084(a); CEQA Guidelines §§ 15300, 15354.) Categorical exemptions are certain classes of activities that generally do not have a significant effect on the environment.

⁶ See California Public Utilities Commission, Net Energy Metering, <u>http://www.cpuc.ca.gov/general.aspx?id=3800; See also California Energy Commission,</u> <u>Tracking Progress, at 8 (April 2019) available at:</u> <u>https://www.energy.ca.gov/renewables/tracking progress/documents/once through cooling.pdf</u>

⁷ See California Air Resources Board, Distributed Generation Certification Program, <u>http://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill_id=201720180SB1339</u>.

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Here, the City Staff recommend that the Council find the Resolution exempt from CEQA under the "common sense" exemption pursuant to CEQA Guidelines Section 15061(b)(3). Section 15061(b)(3) provides that a project is exempt from CEQA review when:

The activity is covered by the common sense exemption that CEQA applies only to projects which have the potential for causing a significant effect on the environment. Where it can be seen with certainty that there is no possibility that the activity in question may have a significant effect on the environment, the activity is not subject to CEQA.

(Emphasis added.) The City "has the burden of establishing the commonsense exemption, i.e., that there is *no* possibility the project may cause significant environmental impacts." (*California Farm Bureau Federation v. California Wildlife Conservation Board* (2006) 143 Cal.App.4th 173, 195 [emphasis in original].)

Unlike other exemptions, the common sense exemption does not provide the City with an implied finding that the project will not have a significant environmental impact. (*Davidon Homes v. City of San Jose* (1997) 54 Cal.App.4th 106, 116.) Instead, "the agency must itself provide the support for its decision..." (*Id.*) Likewise, "[t]he showing required of a party challenging an exemption under Guidelines section 15061, subdivision (b)(3) *is slight*, since that exemption *requires the agency to be certain that there is no possibility the project may cause significant environmental impacts.*" (*Davidon Homes*, 54 Cal.App.4th at 117 [emphasis added].)

"If legitimate questions can be raised about whether the project might have a significant impact and there is any dispute about the possibility of such an impact, the agency cannot find with certainty that a project is exempt." (*Id.*) Therefore, "if a reasonable argument is made to suggest a possibility that a project will cause a significant environmental impact, the agency must refute that claim *to a certainty* before finding that the exemption applies." (*Id.* at 118 [emphasis in original]; *Rominger v. County of Colusa* (2014) 229 Cal.App.4th 690, 704 ["For the commonsense exemption to apply, the county would have to show as a factual matter, based on the evidence in the record, that there is no possibility that the approval of the Adams subdivision may result in a significant effect on the environment..."].) *Only a minimal showing is required to defeat the common sense exemption.* (*Myers v. Board of Supervisors* (1976) 58 Cal.App.3d 413, 427; *California Farm Bureau Federation*, 143 Cal.App.4th at 195 ["a party challenging what is essentially a claim of the commonsense exemption..., unlike a party asserting an exception to a categorical exemption, need only make a 'slight' showing of a reasonable possibility of a significant environmental impact."].)

As explained in Ramboll's technical analysis, the Resolution is likely to increase greenhouse gas emissions and air quality pollutants, which can result in greater health risks to sensitive receptors and disadvantaged communities. The California Supreme Court has recently made it clear that where a project under CEQA causes significant air quality impacts, the lead agency must explain the health consequences to the public of such impacts. (*Sierra Club v. County of Fresno*, Case No. S219783 (2018).) The Resolution may also increase water use and noise levels, while potentially conflicting with the City's General Plan.

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The technical evidence presented by Ramboll *far exceeds the "slight" showing that must be made of a potentially significant environmental impact*. The City *cannot* proceed under the "common sense" exception unless it demonstrates through technical analysis that *with a certainty* there is *no possibility* of a significant environmental impact. Accordingly, the common sense exemption does not apply, and CEQA obligates the City to complete a full EIR to analyze and disclose potentially significant greenhouse gas, air quality, public health and other impacts.

V. EVEN IF THE CITY BELIEVES AN EXEMPTION APPLIES (WHICH IS NOT THE CASE FOR THE COMMON SENSE EXEMPTION), THE CITY FAILED TO ADDRESS THAT THE RESOLUTION FALLS WITHIN AN *EXCEPTION* TO A CEQA EXEMPTION

Even if a project falls within a CEQA exemption, it will still be subject to CEQA review if the project falls within an *exception* to the exemption. (Pub. Res. Code § 21084; CEQA Guidelines § 15300.2.) There are several categories of CEQA Guidelines exceptions, none of which are discussed in the staff report. In this case, the unusual circumstances exception appears to apply, as discussed below. (*See* CEQA Guidelines § 15300.2.) Under the unusual circumstances exception, a CEQA exemption "shall not be used for an activity where there is a reasonable possibility that the activity will have a significant effect on the environment due to unusual circumstances." (CEQA Guidelines § 15300.2(c).)

The California Supreme Court recently clarified that the substantial evidence standard applies when a court reviews an agency's factual determinations of whether a project presents unusual circumstances. (*Berkeley Hillside Preservation v City of Berkeley* (2015) 60 Cal.4th 1086, 1114; *Berkeley Hillside Preservation v City of Berkeley* (2015) 241 Cal.App.4th 943 (*Berkeley Hillside II*) (applying standard on remand).) However, an agency's determination of whether significant environmental impacts result from an unusual circumstance is reviewed under the fair argument standard.⁸ (*Berkeley Hillside Preservation v City of Berkeley*, 60 Cal.4th at 1115.)

Unusual circumstances appear to be present, in part, due to the City's power plant's proximity to residential neighborhoods. Ramboll's analysis demonstrates the City's Gianera Generating Station is located near residences and SVP's other two power plants are located within disadvantaged communities, designated pursuant to SB 535, that may be

⁸ Under the fair argument standard, the agency must determine if there is substantial evidence in the record sufficient to support a fair argument that significant impacts may occur. (*Berkeley Hillside Preservation v City of Berkeley*, 60 Cal.4th at 1115.) Separately, the unusual circumstances exception will also apply if the record demonstrates that the project will result in a significant environmental impact. The agency's resolution of this question is reviewed under the substantial evidence test. (*Berkeley Hillside Preservation v City of Berkeley*, 60 Cal.App.4th at 1115.)

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disproportionately impacted by increases in ambient pollutant concentrations.⁹ In any instance, the City's record contains no evidence that unique circumstances are not present, and the Ramboll technical analysis supports a fair argument that a significant impact will occur from the Resolution.

VI. THE PUBLIC SHOULD HAVE THE OPPORTUNITY TO REVIEW AND COMMENT

An EIR is required to analyze the Resolution's potentially significant environmental impacts because a CEQA exemption does not apply. The City must circulate the EIR for public review and comment. Here, the City attempts to shortchange public involvement through the improper application of the common sense exemption.

Failing to provide an opportunity for meaningful public review of such a significant shift in the right to use distributed energy resources undermines one of the key purposes of CEQA. "Environmental review derives its vitality from public participation." (*Oceanview Estate Homeowners Assn., Inc. v. Montecito Water Dist.* (2004) 116 Cal.App.4th 396, 400.) "The requirement of public review has been called 'the strongest assurance of the adequacy of [environmental review under CEQA]."" (*Mountain Lion Coalition v. Fish & Game Comm.* (1989) 214 Cal.App.3d 1043, 1051.)

VII. CONCLUSION

The City failed to analyze the Resolution's potentially significant environmental impacts. An exemption to CEQA does not apply. The City must evaluate the Resolution's impacts in an EIR and provide the public with an opportunity to review and comment on the EIR in accordance with CEQA. Bloom Energy respectfully requests that the City Council withdraw the Resolution from its agenda and instruct City staff to engage in a fulsome discourse with the public and prepare a full EIR for the Resolution.

Very truly yours,

/s/ Marc Campopiano

Marc T. Campopiano LATHAM & WATKINS LLP

cc: Deanna Santana, City of Santa Clara, City Manager Brian Doyle, City of Santa Clara, City Attorney Shawn Soderberg, Bloom Energy General Counsel

⁹ Proximity to residential uses constitutes unusual circumstances. (*Lewis v. 17th Dist. Ag. Assn.* (1985) 165 Cal.App.3d 823, 828-829 ["there is no question of the existence of unusual circumstances – the adjacency of residential areas to the racetrack."].)

EXHIBIT "A"



MEMORANDUM

- To: Marc Campopiano, Esq. Latham & Watkins, LLP
- From: Eric Lu and Emily Weissinger (Bios provided in Attachment 1) Ramboll
- Subject: ANALYSIS ON THE POTENTIAL ENVIRONMENTAL IMPACTS RELATED TO THE CITY OF SANTA CLARA'S PROPOSED RESOLUTION TO REQUIRE NEW OR MODIFIED SELF-GENERATION FACILITIES TO UTILIZE RENEWABLE GENERATION AND FUEL SOURCES

INTRODUCTION

The analysis summarized in this memorandum evaluates the potential environmental impacts associated with a resolution proposed by the City of Santa Clara ("City") City Council that would amend Silicon Valley Power's rules and regulations to require new or modified self-generation facilities to utilize renewable generation and fuel sources. This resolution introduces various potentially significant environmental impacts. Based on our review of the limited technical information in the City's record for this resolution, the technical evidence indicates that the selective requirement imposed in the resolution has the potential to cause significant environmental impacts from the increase in air quality pollutants, greenhouse gas emissions, and other environmental variables. The resolution introduces the likelihood that power demand is addressed by different power generation sources may have potentially significant environmental impacts that were not analysed by the City in accordance with the California Environmental Quality Act (CEQA).

Although the City indicates the resolution does not need to be evaluated under the state standards for environmental review embodied in CEQA, based on the analysis as presented in this memorandum, there is sufficient scientific data regarding potentially significant impacts resulting from the proposed resolution.

Fuel cell technology is an efficient way to generate electricity and does so without combustion and with little-to-no water use.¹ As a result, fuel cells generate relatively low amounts of criteria pollutant emissions, and have no meaningful effect on an area's water supply.² When distributed energy sources like fuel cells are brought online, they reduce the amount of power required from energy sources operating on the margin (i.e., those supplying the last unit of energy demand). Sources operating on the margin are generally those that are the easiest to start up and shut down, but also are the least energy efficient generation sources.³ When compared to other forms of power production such as power plants that use natural gas, fuel cells

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¹ See: https://www.energy.gov/sites/prod/files/2015/11/f27/fcto_fuel_cells_fact_sheet.pdf. Accessed: May 2019. Also provided as Attachment 2.

² See: https://bloomenergy.com/datasheets/energy-server-es5-300kw. Accessed: May 2019.

³ See: https://www.bloomenergy.com/whitepapers/fuel-cell-emissions. Accessed: May 2019.



demonstrate clear environmental benefits. This issue should be evaluated as part of the CEQA process to assess if the selective requirement for renewable fuels for self-generation facilities may lead to greater power generation from traditional combustion based natural gas-powered sources. As the demand for electricity increases, increased natural gas power production could have significant environmental effects within the following CEOA technical areas: air guality, health risks, greenhouse gases, hydrology/water guality, noise, energy, utilities and services, and aesthetics. Each of these areas is further explored in the sections below.

Air Quality

Fuel cell technology is characterized by high efficiency energy conversion. This inherently results in lower criteria pollutant emissions per megawatt-hour (MWh) compared to traditional natural gas power generation. The lower criteria emissions achieved by fuel cells can be partially attributed to their ability to convert fuel into electricity without combustion. The degree to which fuel cells outperform natural gas power production can be quantified by directly comparing emissions factor data for a Bloom Energy fuel cell with data from the primary natural gas power plant in Santa Clara, the Donald Von Raesfeld Power Plant.

Table 1. Criteria Pollutant Emission Factor Comparison between a Bloom Energy Fuel Cell and the Donald Von Raesfeld Power Plant							
	D\ Repo	/R Power Plan orted Emissio	nt ns ^[a]	DVR Power Plant Net Generation ^[b]	Calculated Emission Factors		Factors
Year	CO (tons)	NOx (tons)	SOx (tons)	(MWh)	CO (lbs/MWh)	NOx (lbs/MWh)	SOx (lbs/MWh)
2016	20.92	20.83	2.26	934,537	0.045	0.045	0.005
2017	17.33	17.23	1.87	642,620	0.054	0.054	0.006
Average	19.13	19.03	2.06	788,579	0.049	0.049	0.005
Bloom Energy Emission Factors ^{[c][d]}			0.034	0.0017	Negligible		
				% Difference	-31%	-97%	-100%
Notes:							

^[a] Emissions data gueried from the California Air Resources Board at:

https://www.arb.ca.gov/app/emsinv/facinfo/facinfo.php. Accessed: May 2019.

^[b] Net generation data queried from the U.S. Energy Information Administration at:

https://www.eia.gov/electricity/data/browser/. Accessed: May 2019.

^[c] Emission factors for the Bloom Energy 300 kilowatt ES-5 obtained from:

https://bloomenergy.com/datasheets/energy-server-es5-300kw. Accessed: May 2019.

^[d] California Air Resources Board certification of the Bloom Energy 300 kilowatt ES-5 available at:

https://ww2.arb.ca.gov/our-work/programs/distributed-generation/current-distributed-generation-executive-orders. Accessed: May 2019.

Abbreviations:

CO – carbon monoxide	MWh – megawatt-hour
DVR – Donald Von Raesfeld	NOx – oxides of nitrogen
lbs – pounds	SOx – oxides of sulfur



As demonstrated in Table 1 above, on a per MWh basis the Bloom Energy fuel cell has emissions 31 to 100 percent lower than the Donald Von Raesfeld Power Plant. The difference in NOx emissions is particularly noteworthy as Santa Clara County has been designated a nonattainment area for ozone and NOx reductions are critical to an area's ozone attainment strategy. It's also important to note that traditional natural gas power plants can also be a source of particulate matter emissions (due in-part to cooling tower usage). Ultimately, an increase in natural gas combustion which could occur as a result of this proposed resolution would potentially result in a significant increase in criteria pollutant emissions and have implications on the area's air quality and attainment status.

<u>Health Risks</u>

Although Ramboll did not calculate the potential health risks associated with this proposed resolution, there is a well-established connection between an ambient or regional increase in criteria pollutant emissions and health impacts on humans, particularly sensitive receptors.^{4,5} Given the potential increase in criteria pollutant emissions discussed in the section above, the resolution has the potential to cause health impacts on members of the public. It is also important to note that two of the three natural gas power plants in Santa Clara are located within Senate Bill (SB) 535 disadvantaged communities (see Attachment 3) and the third power plant is located near a residential area. Therefore, these impacts have the potential to disproportionately impact disadvantaged communities and sensitive receptors.

Greenhouse Gases

The high efficiency energy conversion capabilities of fuel cell technology inherently results in their lower greenhouse gas (GHG) emissions on a per MWh. In addition, their high capacity factors (generally > 90%) maximize potential greenhouse gas emission reductions on a per megawatt basis.⁶ These recognized benefits are part of the reason why the State of California has established programs^{7,8} and passed legislation⁹ in support of distributed generation technologies. The degree to which fuel cells out-perform natural gas power production can be quantified by directly comparing emissions factor data for a Bloom Energy fuel cell with data from the Donald Von Raesfeld Power Plant. As shown in Table 2 below, on a per MWh basis the Bloom Energy fuel cell would on average generate 20 percent lower GHG emissions than the Donald Von Raesfeld Power Plant. Ultimately, an increase in natural gas production as a result of this proposed resolution could result in a significant increase in greenhouse gas emissions.

 ⁴ See: https://www.epa.gov/ground-level-ozone-pollution/health-effects-ozone-pollution. Accessed: May 2019.
 ⁵ See: https://www.epa.gov/co-pollution/basic-information-about-carbon-monoxide-co-outdoor-air-

pollution#Effects. Accessed: May 2019.

⁶ See: https://www.bloomenergy.com/whitepapers/fuel-cell-emissions. Accessed: May 2019.

⁷ See: http://www.cpuc.ca.gov/sgip/. Accessed: May 2019.

⁸ See: https://www.arb.ca.gov/energy/nem/nem.htm. Accessed: May 2019.

⁹ See: http://leginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill_id=201720180SB1339. Accessed: May 2019.



	DVR Power Plant Reported Emissions ^[a]	DVR Power Plant Net Generation ^[b]	Calculated Emission Factors	
Year	(MT CO₂e)	(MWh)	(lbs/MWh)	
2016	400,837 934,537		946	
2017	278,898	642,620	957	
Average	339,867	788,579	950	
	Bloom Ene	ergy Emission Factor ^[c]	756	
		% Difference	200/	
Notes:		/• =====	-20%	
Notes: ^[a] Emissions data https://ww2.arb.c which can include than 1 percent of ^[b] Net generation https://www.eia.g ^[c] Emission factor https://bloomener average of reporter	queried from the California A a.gov/mrr-data. Accessed: M emissions of methane and ot the CO ₂ e total. data queried from the U.S. En ov/electricity/data/browser/. for the Bloom Energy 300 kil- gy.com/datasheets/energy-sed range.	ir Resources Board at: ay 2019. While the reporte her GHGs, those other pol nergy Information Adminis Accessed: May 2019. owatt ES-5 obtained from: erver-es5-300kw. Accesse	ed value is for CO ₂ e, lutants account for less tration at: d: May 2019. Showing	

Hydrology/Water Quality

While fuel cell systems need a small amount of water on start-up (e.g., 250 gallons), they require no ongoing water use.¹⁰ Therefore, they have virtually no impact on an area's hydrology or water supply. In contrast, thermoelectric power generation requires significant amounts of water for cooling. In 2015, that sector alone made up 41% of the nation's freshwater withdrawals.¹¹ While many modern thermoelectric plants are moving towards recirculating cooling systems to reduce water withdrawals, water consumption is still significant (mostly due to evaporation loss). While the annual usage of cooling water for the Santa Clara natural gas power plants could not be located online, the Donald Van Raesfeld Power Plant is permitted with a cooling tower with a rated capacity of 34,980 gallons per minute.¹² Even if this cooling water is reclaimed, there will still be potentially significant losses to

¹⁰ See: https://bloomenergy.com/datasheets/energy-server-es5-300kw. Accessed: May 2019.

¹¹ See: https://www.usgs.gov/mission-areas/water-resources/science/total-water-use?qt-

science_center_objects=0#qt-science_center_objects. Accessed: May 2019.

¹² See: http://www.baaqmd.gov/~/media/files/engineering/title-v-permits/b4991/b4991_2013-04_initial-final-permit_02.pdf?la=en. Accessed: May 2019.



evaporation, as well as GHG emissions associated with the conveyance and treatment of that water. The potential impacts on hydrology and water quality, and utilities and service systems that could occur as a result of the proposed resolution should be evaluated.

<u>Noise</u>

Fuel cells do not use combustion and have no moving components; therefore, they are a relatively quiet form of energy production.¹³ This is especially true when compared against emergency generators and industrial power plants, in which the latter typically features air-cooled condensers, cooling towers, and turbines/generators. An increase in natural gas combustion-based energy production as a result of this proposed resolution could result in noise impacts on sensitive receptors. This is especially true were there to be increased production at the Gianera Power Plant, which is located adjacent to a residential neighborhood.

<u>Energy</u>

The proposed resolution and its selective renewable fuel usage requirement is likely to impact energy resources, including Silicon Valley Power (SVP) customer choice to use and manage onsite generation resources during normal and emergency conditions. As a result, the City should evaluate the proposed resolution's impact on energy resources and the efficient use of energy by SVP customers.

Other CEQA Considerations

The proposed resolution and its selective renewable fuel usage requirement would specifically impact the future development of energy supplies. As a result, the City should evaluate the proposed resolution's impact on utilities and service systems. Similarly, in the event other power generation such as traditional power plants or solar is required, the proposed resolution's resulting impact on aesthetics and biological and cultural resources should be evaluated. The streamlined features of fuel cells have an environmentally better aesthetic impact than solar fields or traditional natural gas power plants. Likewise, the land footprint for fuel cells can be much smaller than solar fields or traditional natural gas power plants and thus result in a comparably lower impact on biological and cultural resources.

¹³ The Bloom Energy 300 kilowatt ES-5 has a noise rating of less than 70 decibels at 6 feet and requires no muffling. See: https://bloomenergy.com/datasheets/energy-server-es5-300kw. Accessed: May 2019.



ATTACHMENT 1 Ramboll Bios

RAMBOLL

ENVIRONMENT & HEALTH

ERIC CHEN LU

Principal

Eric Lu has more than 19 years of experience in air quality management and climate change issues. He has expertise with air quality and GHG emissions inventory and reporting, risk assessment, climate action plan development, CEQA, and agency/public stakeholder outreach and communication. He has assisted a variety of clients and entities on complex air quality, GHG, and energy issues including, municipal entities, utilities, and regulatory agencies (e.g., SCAQMD, CARB). He has worked with many private sector clients including oil and gas, manufacturing, landfills, commercial and residential land use development, and renewable energy facilities and often assisted in public outreach and agency communications. Mr. Lu's experience highlights include leading the effort to develop and prepare a GHG emissions inventory analysis for Newhall Ranch, which achieved the most aggressive GHG mitigation plan to date in California for land use development. He has also managed the development of technical reports to support EIRs, overseeing multidisciplinary teams. Mr. Lu is a Registered Professional Engineer (PE), a Certified Permitting Professional (CPP), and an Accredited Greenhouse Gas Lead Verifier in California and a Verifier under the Airport Carbon Accreditation (ACA) Program. He has a Bachelor's degree in Chemical Engineering from Brown University and a Master's degree in Chemical Engineering from the University of California, Berkeley.

COURSES/CERTIFICATIONS

Professional Engineer (Chemical) - California (CH6248), 2015 Certified Permitting Professional - South Coast Air Quality Management District (M6053), 2015 Accredited Greenhouse Gas Lead Verifier with sector specialty in Refineries and Cement (ARB Executive Order H-09-037), 2015

MEMBERSHIPS

Air and Waste Management Association (AWMA)

PROJECTS

• Evaluated air quality and climate change impacts including the preparation of complex air emissions inventories (criteria pollutant, toxics, GHGs), air dispersion models and health risk assessments in support of California Environmental Quality Act (CEQA) requirements. Projects have included mixed-use developments, landfills, oil and gas production facilities, commercial developments, and airports. This has included evaluation of construction and operational conditions.



CONTACT INFORMATION Eric Chen Lu

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EDUCATION

1996-1999 **MS, Chemical Engineering** University of California Berkeley, Berkeley

1992-1996 BS, Chemical Engineering (Honors) Brown University, Providence



- Directed the efforts to prepare technical reports as required by CEQA for an oil and gas production facility and a renewable energy facility. This included the preparation of geology/soils, biological resources, cultural resources, air quality, greenhouse gas, noise, hazards, hydrology and water quality, and traffic analyses. Provided strategic assistance and coordinated with lead agency and lead agency consultants in the preparation of the EIRs based on our technical reports.
- Evaluated the air quality and GHG emissions from a landfill in support of technical studies for CEQA. This included the development of emissions inventories for all sources at the landfill and related operations, air dispersion modelling to evaluate near site impacts, and health risk assessment from facility operations. Supported the project in the development of the EIR from the technical reports, assisted with responses to public comments on the EIR.
- Directed the ongoing compliance work at Clean Harbors Westmorland. This includes the maintain of an ambient air monitoring program, health risk assessment preparation, and other compliance evaluations. Assisting with Clean Harbors Buttonwillow to response to DTSC comments regarding an ambient air monitoring plan and human health risk assessment workplan.
- Prepared air quality and greenhouse gas CEQA evaluations as required by the San Joaquin Valley Air Pollution Control District (SJVACPD) for a mixed used development.
- Studied California's Scoping Plan and research evaluating how California can achieve the GHG reduction goals to evaluate and develop significance thresholds for GHG evaluations as required for CEQA. Incorporated evaluation of the Newhall Ranch Supreme Court Decision to inform the pros and cons of potential significance thresholds.
- Studied the potential GHG emission reduction benefits of various GHG related mitigation measures. Developed potential emission estimation methodology to calculate the potential achievable reductions.
- Prepared an analysis of life cycle GHG emission from alternative energy types in support of a solar energy project. Reviewed studies from the literature and placed the studies into context considering the different methods used and boundaries drawn.
- Prepared health risk assessments to evaluate the cancer and noncancer impacts from construction, operational, and freeway emission sources in support of CEQA requirements.
- Assisted various manufacturing and industrial facilities to assess potential air quality emissions including criteria pollutants and toxic air emissions. Assisted various facilities in maintaining compliance with South Coast Air Quality Management District (SCAQMD) and San Diego Air Pollution Control District (SDAPCD) Rule and Regulations. These facilities have included pet food manufacturers, airport/airline facilities, gas production facilities, universities, coatings manufacturers, compost and waste transfer facilities, and pharmaceutical companies. These facilities have encountered issues related to the Regional Clean Air Incentives Market rules (RECLAIM) and Title V. Assisted with annual emissions reporting and permitting.
- Managed and participated in large litigation support teams to complete complex technical analysis
 including source testing, emissions estimation, health risk assessment, meteorological data evaluation
 and air dispersion modeling. Provided litigation support in regards to toxic court cases involving oil and
 gas production facilities, hydrogen sulfide emissions in a city-wide area, mining facilities, paint burnoff ovens, RECLAIM requirements, indoor air quality and cooling tower emissions.
- Designed and implemented ambient air monitors for inorganics and organic compounds. The monitoring was in support of various applications including perimeter monitoring during remediation, operational impact evaluation, air permit compliance requirements, as well as for litigation support.



EMILY A WEISSINGER

Senior Managing Consultant

Emily Weissinger's work focuses on air quality engineering, regulatory compliance, and sustainable design. She has expertise in permitting and compliance, emissions estimation, regulatory interpretation, State Implementation Plan development, indoor and ambient air quality sampling, air modeling, health risk assessments, and greenhouse gas reporting and compliance. In addition, she has experience with Leadership in Energy and Environmental Design (LEED) certification, California Environmental Quality Act/National Environmental Policy Act compliance and documentation, and technical support in matters involving litigation.

EDUCATION

MSE, Civil, Environmental, & Sustainable Engineering Arizona State University, Tempe, AZ

BSE, Civil and Environmental Engineering Princeton University, Princeton, NJ

COURSES/CERTIFICATIONS

Professional Engineer, Arizona LEED Accredited Professional 40-hour OSHA HAZWOPER

EXPERIENCE HIGHLIGHTS

Sustainable Design and Operation

Has provided technical support to multiple industries seeking greater sustainability in their operations. This has included developing the documentation and calculations necessary for the successful LEED certification of new construction, as well as auditing energy, water, and waste profiles of existing operations and providing recommendations for improvement.

Greenhouse Gas Reporting and Compliance

Has provided technical support related to greenhouse gas emissions estimation, compliance, and reporting, including the development of greenhouse gas monitoring plans and the annual reporting of emissions through the United States Environmental Protection Agency's Electronic Greenhouse Gas Reporting Tool. Has also contributed to the development of climate action plans for industry and local government.



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Carbon Market Assistance

Has provided strategic greenhouse gas cap and trade compliance assistance to multiple industries seeking to understand and comply with the existing California cap and trade regulation, as well as plan for potential future regulations. This has included reviewing current and proposed regulations and distilling key information for company executives, providing bid advisory services for clients participating in cap and trade auctions, and overseeing calculations related to third-party verification of greenhouse gas offsets for use in California's cap and trade program.

Corporate Air Quality Permitting and Compliance Assistance

Has provided corporate air quality compliance assistance to clients across a multitude of industrial sectors including mining, oil and gas, and manufacturing. Services provided have included permitting, compliance reviews, emissions estimation, indoor and ambient air quality sampling, and annual emission inventory and toxic release inventory reporting.

State Implementation Plan and Emission Inventory Development

Has assisted multiple air agencies in the development of State Implementation Plans (SIPs) for National Ambient Air Quality Standards (NAAQS), a requirement under the Clean Air Act. Individual responsibilities have included inventory development, data processing, regulatory analyses, control measure analysis, inter-agency consultation, public workshops, and comprehensive report writing.

Fugitive Dust Control

Has provided strategic assistance to numerous industries for the control of fugitive dust sources. This work has included authoring fugitive dust control plans, developing and testing innovative dust control measures, and performing comprehensive reviews of international dust-related air quality regulations to facilitate strategic planning.

Air Quality and Health Risk Assessments

Has assisted in the development of multiple air quality and health risk assessments for large-scale infrastructure projects. Individual responsibilities have included quantifying emissions, human exposure, and health risks through the use of various emission factor models as well as Microsoft Access, ArcGIS, HARP2, and AERMOD.

RECENT PUBLICATIONS AND PRESENTATIONS

2016

Washington State's New GHG Regulations: A Case Study for the Future of GHG Regulations for the High-Tech Industry

SESHA 2016 Symposium, May 4, 2016, Scottsdale, Arizona Presenters: E. Weissinger, M. De Blasi (Fennemore Craig)

2016

The Future of GHG Regulations in Arizona: Clues from CA and WA State 2016 EPAZ Gatekeeper Regulatory Roundup, March 29, 2016, Scottsdale, Arizona Presenter: E. Weissinger

2015

Comparison of Land, Water, and Energy Requirements of Lettuce Grown Using Hydroponic vs. Conventional Agricultural Methods

Int. J. Environ. Res. Public Health 2015, 12(6), 6879-6891

Authors: G.L. Barbosa, F.D.A. Gadelha, N. Kublik, A. Proctor, L. Reichelm, E. Weissinger, G.M. Wohlleb and R.U. Halden



ATTACHMENT 2

United States Department of Energy Fuel Cell Technologies Office Fuel Cell Fact Sheet

Fuel Cells

Fuel cells are the most energy efficient devices for extracting power from fuels. Capable of running on a variety of fuels, including hydrogen, natural gas, and biogas, fuel cells can provide clean power for applications ranging from less than a watt to multiple megawatts.

Our transportation—including personal vehicles, trucks, buses, marine vessels, and other specialty vehicles such as lift trucks and ground support equipment, as well as auxiliary power units for traditional transportation technologies—can be powered by fuel cells. They can play a particularly important role in the future by enabling replacement of the petroleum we currently use in our cars and trucks with cleaner, lower-emission fuels like hydrogen or natural gas.

Stationary fuel cells can be used for backup power, power for remote locations, distributed power generation, and cogeneration (in which excess heat released during electricity generation is used for other applications). They can take advantage of inexpensive natural gas and low-carbon fuels like biogas, enabling significant efficiency improvement and greenhouse gas reduction when compared to combustion-based power generators.

Fuel cells can power almost any portable application that typically uses batteries, from hand-held devices to portable generators.

Why Fuel Cells?

Fuel cells directly convert the chemical energy in hydrogen to electricity, with pure water and potentially useful heat as the only byproducts. Hydrogen-powered fuel cells are not only pollution-free, but they can also have more than two times the efficiency of traditional combustion technologies.

A conventional combustion-based power plant typically generates electricity at efficiencies of 33 to 35%, while fuel cell systems can generate electricity at efficiencies up to 60% (and even higher with cogeneration).

The gasoline engine in today's typical car is less than 20% efficient in converting the chemical energy in gasoline into power that moves the vehicle, under normal driving conditions. Fuel cell vehicles, which use electric motors, are much more energy



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efficient. The fuel cell system can use 60% of the fuel's energy—corresponding to more than a 50% reduction in fuel consumption compared to a conventional vehicle with a gasoline internal combustion engine. When using hydrogen produced from natural gas, fuel cell vehicles are expected to have well-to-wheels greenhouse gas emissions less than half that of current gasoline-powered vehicles.

In addition, fuel cells operate quietly, have fewer moving parts, and are well suited to a variety of applications.

Excess power produced by intermittent renewable sources like solar and wind can be stored in the form of hydrogen, and either fed back into the power grid when needed or used to power fuel cell electric vehicles. In this way, fuel cells could play an important role in aiding the widespread deployment of clean renewable power sources.

How Do Fuel Cells Work?

A single fuel cell consists of an electrolyte sandwiched between two electrodes, an anode and a cathode. Bipolar plates on either side of the cell help distribute gases and serve as current collectors. In a Polymer Electrolyte Membrane (PEM) fuel cell, which is widely regarded as the most promising for light-duty transportation, hydrogen gas flows through channels to the anode, where a catalyst causes the hydrogen molecules to separate into protons and electrons. The membrane allows only the protons to pass through it. While the protons are conducted through the membrane to the other side of the cell, the stream of negatively-charged electrons follows an external circuit to the cathode. This flow of electrons is electricity that can be used to do work, such as power an electric motor.

On the other side of the cell, air flows through channels to the cathode. When the electrons return from doing work, they react with oxygen in the air and the protons (which have moved through the membrane) at the cathode to form water. This union is an exothermic reaction, generating heat that can be used outside the fuel cell.

The power produced by a fuel cell depends on several factors, including the fuel cell type, size, temperature at which it operates, and pressure at which gases are supplied. A single fuel cell produces roughly 0.5 to 1.0 volt, barely enough voltage for even the smallest applications. To increase the voltage, individual fuel cells are combined in series to form a stack. (The term "fuel cell" is often used to refer to the entire stack, as well as to the individual cell.) Depending on the application, a fuel cell stack may contain only a few or as many as hundreds of individual cells layered together. This "scalability" makes fuel cells ideal for a wide variety of applications, from vehicles (50-125 kW) to laptop computers (20-50 W), homes (1-5 kW), and central power generation (1-200 MW or more).

Comparison of Fuel Cell Technologies

In general, all fuel cells have the same basic configuration — an electrolyte and two electrodes. But there are different types of fuel cells, classified primarily by the kind of electrolyte used. The electrolyte determines the kind of chemical reactions that take place in the fuel cell, the temperature range of operation, and other factors that determine its most suitable applications.

Challenges and Research Directions

Reducing cost and improving durability are the two most significant challenges to fuel cell commercialization. Fuel cell systems must be cost-competitive with, and perform as well or better than, traditional power technologies over the life of the system. Ongoing research is focused on identifying and developing new materials that will reduce the cost and extend the life of fuel cell stack components including membranes, catalysts, bipolar plates, and membrane-electrode assemblies. Low-cost, high-volume manufacturing processes will also help to make fuel cell systems cost competitive with traditional technologies.

For More Information

More information on the Fuel Cell Technologies Office is available at http:// www.hydrogenandfuelcells.energy.gov.

Fuel Cell Type	Common Electrolyte	Operating Temperature	Typical Stack Size	Electrical Efficiency (LHV)	Applications	Advantages	Challenges
Polymer Electrolyte Membrane (PEM)	Perfluoro sulfonic acid	<120°C	<1 kW - 100 kW	60% direct H ₂ ; ⁱ 40% reformed fuel ⁱⁱ	 Backup power Portable power Distributed generation Transportation Specialty vehicles 	 Solid electrolyte reduces corrosion & electrolyte management problems Low temperature Quick start-up and load following 	 Expensive catalysts Sensitive to fuel impurities
Alkaline (AFC)	Aqueous potassium hydroxide soaked in a porous matrix, or alkaline polymer membrane	<100°C	1 - 100 kW	60% ⁱⁱⁱ	 Military Space Backup power Transportation 	 Wider range of stable materials allows lower cost components Low temperature Quick start-up 	 Sensitive to CO₂ in fuel and air Electrolyte management (aqueous) Electrolyte conductivity (polymer)
Phosphoric Acid (PAFC)	Phosphoric acid soaked in a porous matrix or imbibed in a polymer membrane	150 - 200°C	5 - 400 kW, 100 kW module (liquid PAFC); <10 kW (polymer membrane)	40% ^{iv}	Distributed generation	 Suitable for CHP Increased tolerance to fuel impurities 	 Expensive catalysts Long start-up time Sulfur sensitivity
Molten Carbonate (MCFC)	Molten lithium, sodium, and/ or potassium carbonates, soaked in a porous matrix	600 - 700°C	300 kW - 3 MW, 300 kW module	50%v	 Electric utility Distributed generation 	 High efficiency Fuel flexibility Suitable for CHP Hybrid/gas turbine cycle 	 High temperature corrosion and breakdown of cell components Long start-up time Low power density
Solid Oxide (SOFC)	Yttria stabilized zirconia	500 - 1000°C	1 kW - 2 MW	60% ^{vi}	 Auxiliary power Electric utility Distributed generation 	 High efficiency Fuel flexibility Solid electrolyte Suitable for CHP Hybrid/gas turbine cycle 	 High temperature corrosion and breakdown of cell components Long start-up time Limited number of shutdowns

Comparison of Fuel Cell Technologies

i NREL Composite Data Product 8, "Fuel Cell System Efficiency," http://www.nrel.gov/hydrogen/docs/cdp/cdp_8.jpg

Panasonic Headquarters News Release, "Launch of New 'Ene-Farm' Home Fuel Cell Product More Affordable and Easier to Install," http://panasonic.co.jp/corp/news/official.data/data. dir/2013/01/en130117-5/en130117-5.html

iii G. Mulder et al., "Market-ready stationary 6 kW generator with alkaline fuel cells," ECS Transactions 12 (2008) 743-758

iv Doosan PureCell® Model 400 System Specifications, http://www.doosanfuelcell.com/en/solutions/system.do

FuelCell Energy DFC300 Product Specifications, http://www.fuelcellenergy.com/assets/DFC300-product-specifications1.pdf

vi Ceramic Fuel Cells Gennex Product Specifications, http://www.cfcl.com.au/Assets/Files/Gennex_Brochure_%28EN%29_Apr-2010.pdf

U.S. DEPARTMENT OF

For more information, visit: hydrogenandfuelcells.energy.gov

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ATTACHMENT 3

Location of Santa Clara Natural Gas Power Plants in Relation to SB 535 Disadvantaged Communities

SB 535 Disadvantaged Communities







Sources: Esri, HERE, Garmin, Intermap, increment P Corp., GEBCO, USGS, FAO, NPS, NRCAN, GeoBase, IGN, Kadaster NL, Ordnance Survey, Esri Japan, METI, Esri China (Hong Kong), (c) OpenStreetMap contributors, and the GIS User Community